

**OAK RIDGE CITY COUNCIL  
WORK SESSION  
Municipal Building Courtroom**

**March 24, 2014**

**Call to order immediately following the 7:00 p.m. Special Meetings**

**AGENDA**

- I. Discussion and consideration of application for Tennessee Adventure Tourism District in the City of Oak Ridge.
- II. Discussion on City of Oak Ridge FY 2015 budget and review of strategic priorities/concerns of the City Council.
- III. Updates from City Manager.
- IV. Adjournment.

**CITY COUNCIL MEMORANDUM**  
**14-10**

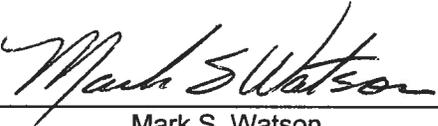
DATE: March 13, 2014  
TO: Honorable Mayor and Members of City Council  
FROM: Mark S. Watson, City Manager  
SUBJECT: TENNESSEE ADVENTURE TOURISM DISTRICT

After the Special City Council meeting on Monday, March 24, 2014, I have scheduled two items for our regular work session: (1) a budget strategic discussion, and (2) the creation of an Adventure Tourism District for the City of Oak Ridge. Item number 2 was developed at the initiative of Senator Ken Yager, representing the southern Roane County portion of Oak Ridge.

The act allows certain tourism-related businesses within Adventure Tourism districts to qualify for a jobs tax credit. This financial incentive to invest in adventure tourism is aided with a 3-year Tennessee excise tax credit on a per job basis after proof of a \$500,000 capital investment. This initiative, known as the Adventure Tourism and Rural Development Act of 2011, includes such activities as rowing and biking. The City Manager's office believes the time is right to include this incentive as part of our "toolbox" to promote center city retail development, Jackson Square development, and Melton Hill Lake Development.

We have attached information about the program and also the highlights of the UT MBA Business Team 2, which identified the development of The "O" riding system as an essential part of branding our community with adventure tourism and human powered sports activities. Our intent would be to make application based on the study and would do so by the application deadline of April 15, 2014 after approval of a resolution by the Council on April 14, 2014.

We look forward to discussing this further.

  
\_\_\_\_\_  
Mark S. Watson

Attachments

## **Tennessee Adventure Tourism Program Now Accepting Applications for Community Certification**

Thursday, February 13, 2014 | 02:59 pm

### *Program Designed to Promote Job Growth in Rural Areas*

**NASHVILLE** – The Tennessee Department of Economic and Community Development and Department of Revenue announced today that applications are now available for communities seeking to become certified as adventure tourism districts pursuant to the Tennessee Adventure Tourism and Rural Development Act of 2011. The act allows certain tourism-related businesses within adventure tourism districts to qualify for a jobs tax credit.

“Adventure tourism is an industry gaining popularity throughout the world, and it is only fitting that Tennessee’s abundance of natural resources would lend the ideal setting to support this segment of the tourism industry,” TNECD Commissioner Bill Hagerty said. “In addition to the business-friendly advantages our state offers, we are proud to showcase Tennessee’s innate geographical strengths in a way that will help generate job opportunities in rural areas of the state.”

“We are pleased to be involved with a program that should bring more jobs in a growing industry to our state,” Revenue Commissioner Richard Roberts said.

“The Tennessee Adventure Tourism and Rural Development Act establishes a plan to promote outdoor recreational opportunities statewide, particularly in those rural counties with high unemployment. The Act authorizes a local-state partnership which will promote our beautiful state and create needed jobs,” Sen. Ken Yager said.

In a bill sponsored by Sen. Yager, the Tennessee Adventure Tourism and Rural Development Act of 2011 defines Adventure Tourism as outdoor recreational opportunities such as equine and motorized trail riding, white water rafting and kayaking, rappelling, road biking, rock climbing, hang-gliding, spelunking, shooting sports, mountain biking, canoeing, paragliding, zip lining and other such tourist and recreational activities.

All interested local governments must submit their completed applications to TNECD by April 15, 2014. Applications and additional information can be found at <http://www.tn.gov/ecd/AdventureTourism.shtml>, including a guidance document for local governments.

Approved applications will receive certification for a period of three years. Upon expiration of the three year period, local governments must submit a new application for certification.

In Tennessee, the U.S. Travel Association reported that domestic and international travel accounted for a direct spend of \$15.3 billion in 2011 with estimated federal, state and local tax receipts of \$2.5 billion. Outdoor recreation in Tennessee is particularly strong, generating \$8.2 billion annually in direct consumer spending, sustaining 83,000 direct jobs and generating \$535 million in state and local tax revenue.

### **About the Tennessee Department of Economic and Community Development**

Tennessee was named “2013 State of the Year” for economic development by Business Facilities magazine. The Tennessee Department of Economic and Community Development’s mission is to

develop strategies which help make Tennessee the No. 1 location in the Southeast for high quality jobs. The department seeks to attract new corporate investment in Tennessee and works with Tennessee companies to facilitate expansion and economic growth. Find us on the web: [tn.gov/e.cd](http://tn.gov/e.cd). Follow us on Twitter: @tne.cd. Like us on Facebook: [facebook.com/tne.cd](https://www.facebook.com/tne.cd).

**About the Tennessee Department of Revenue**

The Department of Revenue is responsible for the administration of state tax laws and motor vehicle title and registration laws and the collection of taxes and fees associated with those laws. The Department collects about 87 percent of total state revenue. During the 2013 fiscal year, it collected \$11.7 billion in state taxes and fees and more than \$2.2 billion in taxes and fees for local governments. To learn more about the Department, visit [www.TN.gov/revenue](http://www.TN.gov/revenue).

## Tennessee Adventure Tourism and Rural Development Act of 2011

### Tennessee Code Annotated Title 11, Chapter 11, Part 2

#### GUIDANCE DOCUMENT FOR LOCAL GOVERNMENTS

##### PART I: OVERVIEW AND LEGAL REQUIREMENTS

The "Tennessee Adventure Tourism and Rural Development Act of 2011" creates a mechanism by which communities can apply to be certified as an adventure tourism district ("district"). Certification as a district allows certain businesses to qualify for a jobs tax credit specific to the Adventure Tourism Act. Certification of a district must be obtained by receiving approval from both the commissioner of the Department of Revenue ("DOR") and the commissioner of the Department of Economic and Community Development ("ECD" or "the department") (collectively, "the departments"). This approval is based on a "best interests of the state" determination made by DOR and approved by ECD.

**To apply for certification as a district**, a local governing body must authorize the creation of a district by a 2/3 vote. Alternatively, two or more local governing bodies may enter into an intergovernmental agreement for a district that contains area within the boundaries of more than one local government. Adventure tourism professionals may petition local governing bodies for creation of a district. Such petition must include specific business plans based on quantifiable data demonstrating that the creation of an adventure tourism district would enhance sustainable economic development in the area. Upon approval by the local governing body(ies) as may be required, the district plan must be submitted to DOR and ECD.

**Upon receipt of the district plan by DOR and ECD**, the departments must make a determination as to whether the allocation of franchise and excise tax credits is in the "best interests of the state." This determination consists of three criteria:

- 1) That the qualified business enterprise or enterprises made within an adventure tourism district are a result of the special allocation and tax credits provided for in § 67-4-2109(b)(2)(C);
- 2) That the adventure tourism district is a result of such qualified business enterprise or enterprises; and
- 3) That the district is not structured to create a competitive advantage for one business.

A "qualified business enterprise" is defined as "an enterprise in which the business has made the required capital investment necessary [*\$500,000 in accordance with § 67-4-2109(a)(7)*] to permit the creation or expansion of [...] tourism related businesses, including, but not limited to, restaurants, lodging establishments, or other tourism related attractions." Accordingly, any "tourism related business" including restaurants, lodging establishments and other tourism related attractions may form the basis of a local governing body's application for creation of a district and

may benefit from the tax credits provided for in the Act once a district is certified by DOR and ECD.

**If a district is certified by DOR and ECD**, “qualified business enterprises” in the district may receive special tax credits which are administered by DOR. The requirements to be eligible for the credit vary based upon the tier designation of the county in which the business resides. If the qualified business enterprise is located in a Tier 1 enhancement county, the business must create 25 qualified jobs as defined in § 67-4-2109(a)(6). If the qualified business enterprise is in a Tier 2 enhancement county, the business must create 19 qualified jobs as defined in § 67-4-2109(a)(6). If the qualified business enterprise is in a Tier 3 enhancement county, the business must create 13 qualified jobs as defined in § 67-4-2109(a)(6). If these requirements are met, a credit of \$4,500 per qualified job will be allowed. This credit may offset the business’s franchise and excise tax liability. These credits can be carried forward for three years for businesses in Tier 1 and Tier 2 counties and five years for businesses in Tier 3 counties. Additionally, businesses in certified districts may receive promotional support from the Department of Tourism through its existing resources.

## **PART II: ECD APPLICATION PROCESS**

**Application Requirements.** Interested local governments will find ECD’s streamlined application for certification of an adventure tourism district online at <http://tn.gov/ecd>. The application will require local governments to provide ECD with certain information regarding the proposed district. All questions on the application must be answered thoroughly and completely in order to be considered for certification.

**All interested local governments must submit their completed applications to ECD by *April 15, 2014*. The department will then review all completed applications. Approved applications will receive certification for a period of three (3) years. Upon expiration of the three (3) year period, a local government must submit a new, complete application for certification.**

**Filling Out the Application.** Local governments should fill out the application thoroughly and completely. The preparer should provide the name of the mayor or executive as well as contact information for the local government. If the local government was petitioned by an adventure tourism professional, the preparer will be required to provide information concerning that professional, including the company’s FEIN and headquarters address. The application will require the local government to list one or more eligible adventure tourism activities that can or will be conducted in the proposed district. The list of eligible activities can be found at T.C.A. § 11-11-203.

The local government will also be required to upload four supporting documents in order to complete its application. The first is a copy of the resolution from the local governing body authorizing creation of the district (please see T.C.A. § 11-11-204). The second is a parcel map of the proposed district. In order to administer tax credits if a district is approved, the Department of Revenue requires a parcel map of the proposed district. The third is a business plan. The business

plan must be based on “quantifiable data demonstrating that the creation of an adventure tourism district would enhance sustainable economic development in the area” (T.C.A. § 11-11-204(b)). Finally, the application must be accompanied by a **notarized** letter from the local government mayor or executive which contains the following statement:

*“I, [local government mayor or executive], hereby confirm that this application, including all attachments, does not contain any representations of fact which are false or misleading in any respect.”*

### **PART III: POST-CERTIFICATION REPORTING AND PROCEDURES**

**Annual Report.** Each local government which has received certification of an adventure tourism district must submit an annual report to the department which includes the following information: a complete list of businesses in the district, including the location of incorporation of those businesses; the number of jobs created by each entity; and the capital investment by each entity. **This report is due to the department on July 1<sup>st</sup> of the year following certification and on July 1<sup>st</sup> of each year thereafter throughout the period of certification.**

**Redrawn Districts.** Once certified, a district will not be redrawn or altered during the three (3) year period. A district may only be redrawn or altered in a new application for certification following the end of the three (3) year period.

**Revocation of Certification.** If at any time during the three (3) year period the department finds that any of the representations made by the local government in its application were false or misleading, the department may, in its discretion, revoke the certification of the district.

### **PART IV: NEED ASSISTANCE?**

If you have any questions regarding ECD’s role in the Adventure Tourism and Rural Development Act of 2011 or the application process, please contact Ted Townsend, Assistant Commissioner of Strategy for ECD, at 615.532.9060 or [ted.townsend@tn.gov](mailto:ted.townsend@tn.gov).



**State of Tennessee**  
**PUBLIC CHAPTER NO. 383**

**SENATE BILL NO. 1205**

**By Yager, Bell, Burks, Gresham, Faulk**

Substituted for: House Bill No. 1278

By Matheny, Powers, Campbell, Faison, Shipley, Kevin Brooks, Roach, Ford, Hawk, McManus,  
Montgomery, Fitzhugh, Butt, Don Miller, Holt, Evans, Sanderson

AN ACT to amend Tennessee Code Annotated, Title 4; Title 5; Title 6; Title 11; Title 54; Title 55;  
Title 67; Title 68 and Title 70, relative to the development of adventure tourism in Tennessee.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF TENNESSEE:

SECTION 1. Tennessee Code Annotated, Title 11, Chapter 11, is amended by adding the following language as a new, appropriately designated part:

11-11-201.

This part shall be known and may be cited as the "Tennessee Adventure Tourism and Rural Development Act of 2011".

11-11-202.

The Department of Economic and Community Development, in cooperation with the Department of Environment and Conservation, is directed to study and develop a plan for the promotion and development of adventure tourism and other recreational and economic development activities in rural areas of Tennessee. Such study and plan shall be developed within existing departmental resources. The departments are directed to consider natural areas, best available science, existing recreational opportunities, economic conditions, including, but not limited to, persistent high unemployment, safety and environmental issues, and community interest in developing such plan. Such plan should include recommendations on whether and to what extent existing laws should be amended and any new laws should be enacted in order to encourage development of adventure tourism in Tennessee. The departments are authorized to promulgate rules and regulations in order to effectuate the purposes of this part.

11-11-203.

As used in this part, unless the context otherwise requires:

(1) "Adventure tourism" means outdoor recreational opportunities such as equine and motorized trail riding, white water rafting and kayaking, rappelling, road biking, rock climbing, hang-gliding, spelunking, shooting sports, mountain biking, canoeing, paragliding, zip lining and other such activities;

(2) "Adventure tourism district" means a defined geographic area identified and authorized by a two-thirds (2/3) vote of a local governing body and approved by the department and the Department of Environment and Conservation as an area where the promotion of adventure tourism is encouraged;

(3) "All-terrain vehicle" means either:

(A) A motorized vehicle with no less than four (4) non-highway tires, but no more than six (6) non-highway tires, that is limited in engine displacement to one thousand cubic centimeters (1,000 cc) or less and in total dry weight to less than one thousand five hundred pounds (1,500 lbs.), and that has a seat or saddle designed to be straddled by the operator and handlebars for steering control;

(B) A motorized vehicle with not less than four (4) non-highway tires, nor more than six (6) non-highway tires, that is limited in engine displacement to one thousand cubic centimeters (1,000 cc) or less and in total dry weight up to two thousand pounds (2,000 lbs.), and that has a non-straddle seating and a steering wheel;

(C) A motor vehicle as defined in § 55-1-103, which possesses a four (4) wheel drive capability and that is designed and suitable for operation off the highway on natural terrain; or

(D) A motorized vehicle designed for or capable of cross-country travel on or immediately over land, water, snow, or other natural terrain and not intended for use on public roads traveling on two (2) wheels and having a seat or saddle designed to be straddled by the operator and handlebars for steering control;

(4) "Best interests of the state" means a determination by the Commissioner of Revenue, with approval by the Commissioner of Economic and Community Development, that:

(A) The qualified business enterprise or enterprises made within or adjacent to an adventure tourism district is a result of the special allocation and tax credits provided for in Section 5; and

(B) The adventure tourism district is a result of such qualified business enterprise or enterprises.

(5) "Canoeing" means the use of canoe for navigation of waterways;

(6) "Department" means the Department of Economic and Community Development;

(7) "Hang-gliding" means an air sport in which a pilot flies a light and un-motorized aircraft launched by foot;

(8) "Kayaking" means the use of a kayak for navigations of waterways;

(9) "Local governing body" means the elected legislative body of a municipal, metropolitan or county government;

(10) "Motorized trail riding" means the exploration of trails and natural areas by use of all-terrain vehicles;

(11) "Mountain biking" means the exploration of trails and natural areas by the use of bicycles;

(12) "Paragliding" means the air sport in which a pilot flies a light motorized aircraft that uses a parachute to stay airborne;

(13) "Rappelling" is the controlled descent down a rope by climbers used to explore cliffs or slopes that are too steep to descend without protection;

(14) "Road biking" means both non-competitive and competitive bicycling events that take place on improved roads;

(15) "Rock climbing" means the recreational sport of climbing up or across natural rock formations;

(16) "Shooting sports" means the recreational sport of firing handguns, rifles or shotguns at moving or fixed targets;

(17) "Spelunking" means the recreational sport of exploring noncommercial cave systems;

(18) "Triathlon" means the recreational activity of sporting contests involving open waters swimming, bicycle riding, and running, whether on trails or improved roads;

(19) "White water rafting" means the recreational activity of using an inflatable raft or kayak to navigate rough water; and

(20) "Zip lining" means the exploration of natural areas by use of above-ground cable systems.

11-11-204.

(a) A local governing body may, by a two-thirds (2/3) vote of its governing body, authorize the creation of a district within the boundaries of such governing body as an adventure tourism district by developing an adventure tourism district plan. Alternatively, one (1) or more counties or one (1) or more municipalities may enter into an intergovernmental agreement pursuant to the Interlocal Cooperation Act, compiled in Title 12, Chapter 9, to designate jointly an adventure tourism district that contains area within the boundaries of more than one (1) local government.

(b) Adventure tourism professionals may petition local governing bodies to authorize the creation of an adventure tourism district. Such petition shall be accompanied by specific business plans based on quantifiable data demonstrating that the creation of an adventure tourism district would enhance sustainable economic development in the area.

(c) Upon a local governing body or bodies authorizing the creation of an adventure tourism district, the adventure tourism district plan shall be submitted to the Department of Economic and Community Development and the Department of Revenue for joint approval as an adventure tourism district. Such approval shall be granted if the Commissioner of Economic and Community Development and the Commissioner of Revenue determine that the allocation of franchise and excise tax credits are in the best interest of the state.

(d) Following the approval of the Department of Economic and Community Development and the Department of Revenue for an adventure tourism district pursuant to subsection (c), a local governing body may submit the adventure tourism district plan to:

(1) The Department of Revenue and the Department of Economic and Community Development for approval of tax credits pursuant to § 67-4-2109; and

(2) The Department of Tourist Development for promotional support through use of the department's existing resources.

11-11-205.

(a) Unless an adventure tourism professional or business acts intentionally or with gross negligence or is in violation of this part, or any other laws, ordinances, resolutions, rules or regulations pertaining to adventure tourism, which intentional or grossly negligent act or omission or violation is causal of the injury complained of, no action shall lie against any such professional or business by any adventure tourism activity participant or representative of an adventure tourism activity participant; this prohibition shall not, however, prevent the maintenance of an action against an adventure tourism professional or business for negligent design construction or operation maintenance.

(b) Each adventure tourism professional or business shall maintain general liability insurance with limits of not less than one million dollars (\$1,000,000) per occurrence.

(c) Each adventure tourism professional or business shall post and maintain signs that contain the warning notice specified in subsection (d). The signs shall be placed in clearly visible locations at such businesses. The warning notice specified in subsection (d) shall appear on the sign in black letters, with each letter to be a minimum of one inch (1") in height. In addition to any other waivers or warnings signed by participants, every written contract entered into by an adventure tourism professional or business for the providing of professional services, instruction, or the rental of equipment to a participant, whether or not the contract involves activities on or off the location or site of the adventure tourism professional's business, shall contain in clearly readable print the warning notice specified in subsection (d).

(d) The signs and contracts described in subsection (c) shall contain the following warning notice:

**WARNING**

Under Tennessee Law, an adventure tourism professional is not liable for an injury to or the death of a participant in adventure tourism activities resulting from the inherent risks of such activities, pursuant to Tennessee Code Annotated, Title 11, Chapter 11.

(e) No action shall be maintained against an adventure tourism professional or business complying with this section unless such action is commenced within one (1) year from the date of injury.

11-11-206.

The Department of Environment and Conservation and the Department of Economic and Community Development may work together to provide assistance as deemed appropriate by the departments to encourage the development of adventure tourism within those regions of the state designated as suitable for such activities and where persistent high unemployment exists.

SECTION 2. Tennessee Code Annotated, Section 55-8-101, is amended by adding the following language as a new, appropriately designated subdivision:

( ) "All-terrain vehicle" means either:

(1) A motorized non-highway tire vehicle with no less than four (4) non-highway tires, but no more than six (6) non-highway tires, that is limited in engine displacement to one thousand cubic centimeters (1,000 cc) or less and in total dry weight to less than one thousand five hundred pounds (1,500 lbs.), and that has a seat or saddle designed to be straddled by the operator and handlebars for steering control;

(2) A motorized vehicle with not less than four (4) non-highway tires, nor more than six (6) non-highway tires, that is limited in engine displacement to one thousand cubic centimeters (1,000 cc) or less and in total dry weight up to two thousand pounds (2,000 lbs.) and that has a non-straddle seating and a steering wheel; or

(3) A motorized vehicle designed for or capable of cross-country travel on or immediately over land, water, snow, or other natural terrain and not intended for use on public roads traveling on two (2) wheels and having a seat or saddle designed to be straddled by the operator and handlebars for steering control;

SECTION 3. Tennessee Code Annotated, Section 55-8-185, is amended by adding the following as new, appropriately designated subsections:

(e) In addition to the provisions above, notwithstanding any provision of law to the contrary, an all-terrain vehicle as defined in § 55-8-101 may be operated or driven upon any unpaved streets, roads, or highways, as designated specifically for such purpose upon two-thirds (2/3) vote by the local governing body, and included within the boundaries of an adventure tourism district established pursuant to Section 1 of this act, if such all-terrain vehicle complies with the following:

(1) The governing body of a municipality or metropolitan government may regulate in any manner, by lawfully enacted ordinance, the operation of any all-terrain vehicle crossing of a street, road or highway solely under the municipality's jurisdiction; provided, that such municipality provides written notification to the Department of Safety prior to the effective date of the ordinance and posts appropriate signage designating such all-terrain vehicle crossing on such street, road or highway;

(2) The governing body of any county may by lawfully enacted resolution regulate the operation of all-terrain vehicles on any street, road or highway solely under the county's jurisdiction; provided, that such county provides written notification to the Department of Safety prior to such resolution becoming effective and posts appropriate signage designating such street, road or highway for all-terrain vehicle use;

(3) An all-terrain vehicle is specifically restricted to only between one-half (1/2) hour after sunrise and one-half (1/2) hour before sunset, and the headlight and taillight shall be illuminated during such operation;

(4) The operator and all passengers of an all-terrain vehicle shall wear a helmet while driving or operating such vehicle on a street, road or highway;

(5) Any additional safety requirements imposed by the local governing body for all-terrain vehicle operation on streets, roads or highways in such municipality, metropolitan government or county; and

(6) No all-terrain vehicles shall be operated on any state highway or any highway that is a part of the interstate and defense highway system.

(f) Operation of the following all-terrain vehicles shall be exempt from subsection (e):

(1) All-terrain vehicles operated for agricultural purposes; and

(2) Publicly-owned and operated all-terrain vehicles that are used for management, law enforcement, emergency services and other such purposes.

SECTION 4. Tennessee Code Annotated, Section 67-4-2109(a)(5)(A), is amended by deleting the language "or convention or trade show facilities;" in its entirety and by substituting instead the following language:

convention or trade show facilities, or tourism related businesses including, but not limited to, restaurants, lodging establishments, or other tourism related attractions;

SECTION 5. Tennessee Code Annotated, Section 67-4-2109(b)(2), is amended by adding the following language as a new subsection:

(C) If the qualified business enterprise is located in area designated as an adventure tourism zone pursuant to § 11-11-204(c), an annual credit shall be allowed as follows:

(i) The additional annual credit shall be allowed for a period of three (3) years beginning with the first tax year after the initial job tax credit is created;

(ii) The additional annual credit shall equal four thousand five hundred dollars (\$4,500) for each qualified job; provided, that the job remains filled by employees during the year in which the credit is being taken. This annual credit may be used to offset up to one hundred percent (100%) of the taxpayer's franchise and excise tax liability for that year. Any unused annual credit, however, shall not be carried forward beyond the year in which the credit originated;

SECTION 6. This act shall take effect upon becoming a law, the public welfare requiring it.

SENATE BILL NO. 1205

PASSED: May 21, 2011



RON RAMSEY  
SPEAKER OF THE SENATE



BETH HARWELL, SPEAKER  
HOUSE OF REPRESENTATIVES

APPROVED this 1 day of June 2011



BILL HASLAM, GOVERNOR

# Flow



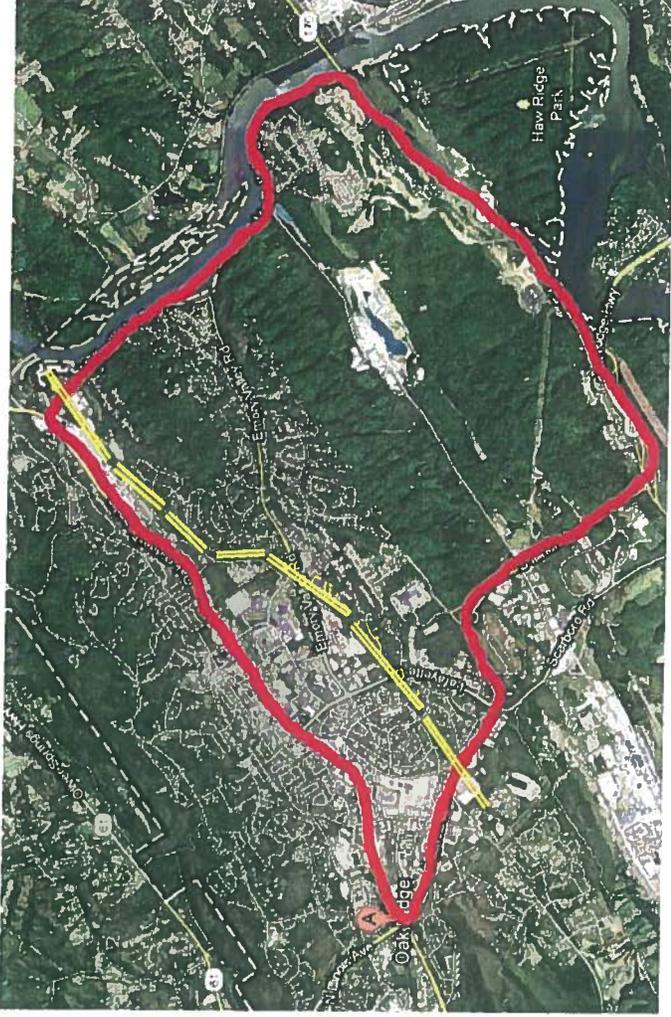
Edgemoor Rd., Melton Lake Drive, Oak Ridge Turnpike & S. Illinois Ave.





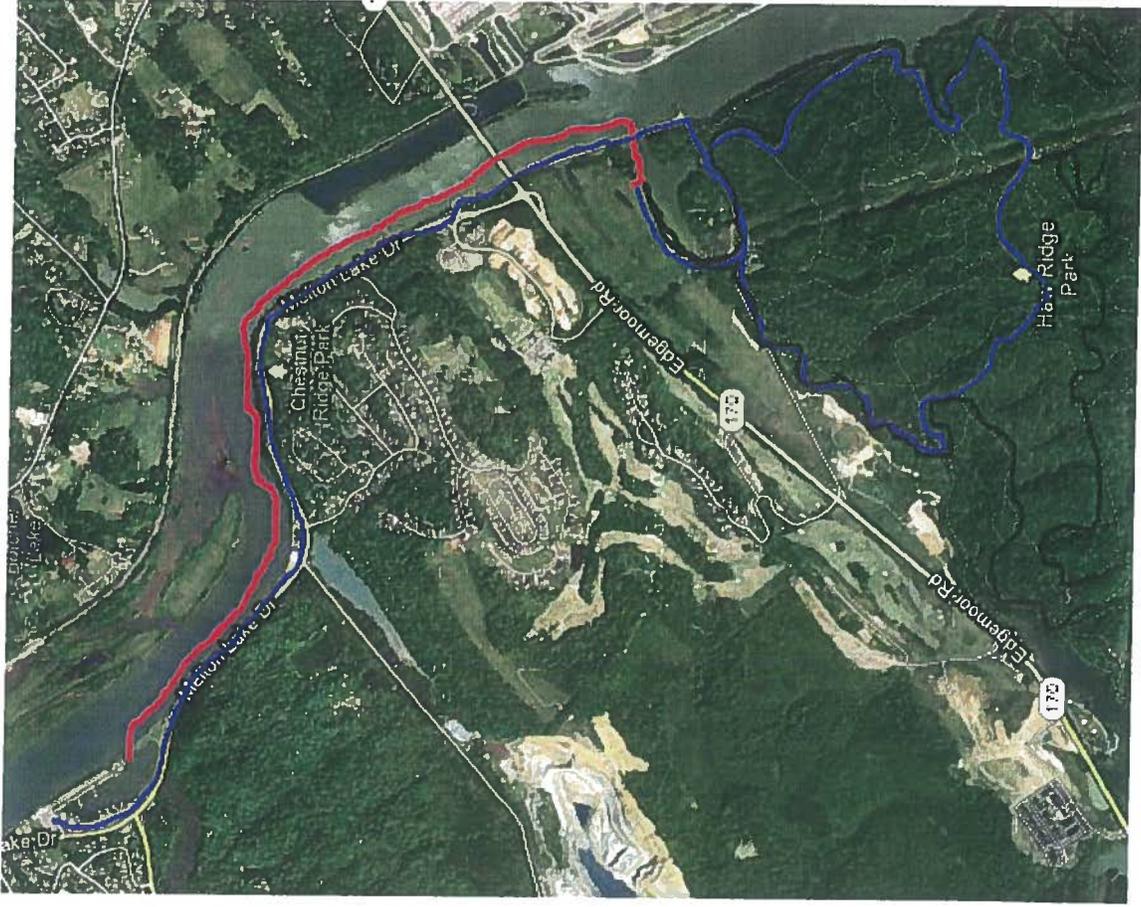
# The "O"

- Connection of Parks
  - Greenways
  - Bike-Share Lanes
  - Urban Trail
  - Rail-Trail
- Inviting & Accessible
  - Parking
  - Signage
    - Stylistic
    - Recycled Materials
  - Markings
    - Point of Reference
    - Consistent
    - Measured



# Event Flow

- “Xterra” Triathlon
  - Red: Swim/Paddle
  - Black: Bike
  - Blue Run
- Distances
  - ITU (Olympic)
  - 70.3
  - 140.6 (Ironman)
- Limited Street Interference
  - River
  - Greenways
  - Haw Ridge
  - Flex Space
    - Dual-Use
    - Controlled Environment
  - Golf Course



# Event Flow

Event Arrival: White (Course)

Parking & Drop-Off Bus: Yellow (Loop)

Event Departure: Blue (Commercial/Retail/Lodging)

